Agenda Item 6

TRAFFORD COUNCIL

Report to: Executive

Date: 18 February 2015

Report for: Decision

Report of: The Executive Member for Finance and the Director of

Finance

Report Title

CAPITAL INVESTMENT PROGRAMME MONITORING 2014/15 3rd Quarter (April – December)

Summary

This report summarises the findings from the budget monitoring for the period to 31 December 2014. The salient features are:

- The revised Q2 2014/15 budget approved in December 2014 was £42.4m. Taking into account additions and changes to schemes in the third quarter the programme has increased to £42.9m.
- Capital expenditure to date is £18.3m, being 43% of the budget with an outturn projection for 2014/15 of £35.8m (see Appendix 3 for detail by service area).
- The level of available resources has been updated to reflect the latest Land Sales Programme and provides a surplus of £0.9m after financing all current capital priorities. This surplus will be taken into consideration when setting the Capital Investment Programme for 2015/18.

Recommendation(s)

- 1. That the amendments to the 2014/15 Capital Investment Programme be approved.
- 2. That the monitoring report be noted.

Contact person for access to background papers and further information:

Name: Graeme Bentley

Extension: 4336

Implications:

Relationship to Policy Framework/Corporate Priorities	Value for Money
Financial	Capital expenditure to be contained within available resources in 2014/15.
Legal Implications:	None arising out of this report
Equality/Diversity Implications	None arising out of this report
Sustainability Implications	None arising out of this report
Staffing/E-Government/Asset Management Implications	A number of improvement schemes are being undertaken in 2014/15.
Risk Management Implications	Not Applicable
Health & Wellbeing Implications	Not Applicable
Health and Safety Implications	A number of schemes are being undertaken in 2014/15 on the grounds of health and safety.

1. Capital Investment Programme Update

- 1.1 This report summarises the current position and progress of the 2014/15 Capital Investment Programme and its' financing as at 31 December 2014. It takes into account both financial and scheme progress monitoring undertaken with service area project officers.
- 1.2 The capital budget for 2014/15 is currently estimated at £42.9m, an increase of £542k from the budget reported in the Q2 Monitor Report, with a projected outturn of £35.8m. Changes to the budget are detailed in Appendix 1 and are summarised as follows:-

Capital Investment Programme 2014/15	Q3 Revised 2014/15 £m	Outturn Projection 2014/15 £m
Portfolio Analysis :		
Adult Social Services & Community Wellbeing	4.6	4.1
Children's Services	18.7	15.8
Communities & Partnerships	0.4	0.4
Economic Growth & Planning	4.4	3.7
Environment & Operations	10.5	8.9
Transformation & Resources	4.3	2.9
Total	42.9	35.8
Service Analysis :		
Children, Families & Wellbeing	23.3	19.9
Economic Growth, Environment & Infrastructure	15.3	13.0
Transformation & Resources	4.3	2.9
Total	42.9	35.8

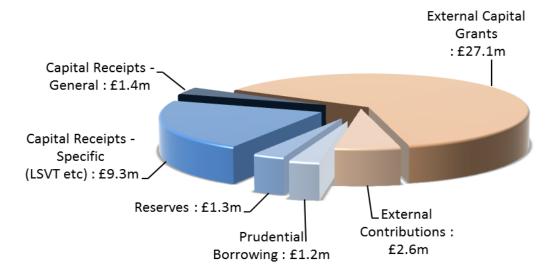
- 1.3 Changes to the budget can be summarised as follows:
 - An Autism Innovation Fund grant of £19k has been awarded by Dept of Health. It is proposed to use the grant on two projects, the provision of an autism friendly meeting space and the production of a digital training resource.

- Due to the decanting of a number of community groups and a nursery from the Shrewsbury Street Centre, due to the Old Trafford Extra Care project, there is a requirement to do some improvement works to the properties which will accommodate the decanted groups. The total cost is £284k, which is to be funded by virements of £105k from other capital schemes and £179k of revenue contributions.
- S106 contributions totalling £51k have been added to support a number of Highways and Park improvement projects.
- A £22k contribution from the Friends of Ashton-on-Mersey has been received to be used to finance public realm improvements in the village centre.
- £195k of contingency has been released by TfGM to support the Bridgewater Way improvement works already included in the Capital Programme.
- A grant of £100k has been awarded by GMCRP to support highway improvement works at the A56/Davyhulme Road East junction in Stretford. £50k of the grant is to be received this year with the balance in 2015/16.
- A new £81k project to update the provision of Members ICT has been added to the Capital Programme. A review was undertaken and decision made to replace all Members ICT with new tablet and mobile devices. The capital investment will result in annual revenue savings of £31k.
- Following the scoping exercise for the CRM Upgrade project additional costs of £48k have been identified for the infrastructure hosting element of the scheme.
- Improvements to the bar & signage at Sale Waterside are now complete and a saving of £19k has been achieved.
- A saving of £84k has been achieved on the CPO at 30 Railway Road, Stretford due to the expiry of the period in which the owner can claim compensation.

2 Resourcing

- 2.1 The chart below shows the types and levels of resource available to finance the Capital Investment Programme. Internal funding of £13.2m equates to 31% of the total requirement, whilst external funding makes up the balance of £29.7m, 91% of this being government grants (£27.1m).
- 2.2 The latest Land Sales Programme figures are reflected in the table below and whilst the value remains the same as Q2 at £15.3m changes to the expected completion dates of a number of sites has resulted in £1.4m being phased into 2015/16.

Capital Programme 2014-15 (£42.9m) Financing by Resource Type



2.3 When the Q2 Capital Programme was approved by Executive in December 2014 the value of resources available exceeded the indicative programme by £0.5m. The current resource position has moved to a surplus of £0.9m as a result of a review of Asset Management budgets phased to 2016/17 and the savings reported above. (see para 1.3)

Impact on 2014/17 Capital Investment Programme	2014/15 £m	2015/16 £m	2016/17 £m	Total £m
Resources available :				
Gross value of Land Sales Programme	(8.1)	(7.2)		(15.3)
Disposal costs	0.2	0.2		0.4
Voluntary repayment of debt (re LTA)		1.4		1.4
Specific / ringfenced receipts	1.8	1.9		3.7
Net Value of LSP	(6.1)	(3.7)	-	(9.8)
Capital Programme requirement	1.4	4.8	2.7	8.9
Current (Surplus)/Deficit at Q3	(4.7)	1.1	2.7	(0.9)

- 2.4 A review will be undertaken to ensure available resources in later years are allocated to Council priorities in view of any new capital expenditure pressures arising for 2015/16 and onwards.
- 3. Actual Expenditure 3rd Quarter (April December)
- 3.1 There are 264 individual schemes currently allocated in the Capital Investment Programme. All schemes have been reviewed with project officers for both physical and financial progress. The review provides a robust plan for schemes and projections of expenditure in the year.
- 3.2 Actual expenditure for the third quarter of the financial year is £18.3m and a service area breakdown is shown below. Further service area details are shown in Appendix 2.

Capital Investment Programme : Expenditure at Quarter 3 2014/15	Q3 Spend £m	Budget for year £m	Proportion of budget
Portfolio Analysis :			
Adult Social Services & Community Wellbeing	1.5	4.5	33%
Children's Services	10.1	18.8	54%
Communities & Partnerships	0.0	0.4	0%
Economic Growth & Planning	1.5	4.2	36%
Environment & Operations	4.7	10.7	44%
Transformation & Resources	0.5	4.3	12%
Total	18.3	42.9	43%
Service Analysis :			
Children, Families & Wellbeing	11.6	23.3	50%
Economic Growth, Environment & Infrastructure	6.2	15.3	41%
Transformation & Resources	0.5	4.3	12%
Total	18.3	42.9	43%

- 3.3 Expenditure incurred to date amounts to £18.3m, which equates to 43% of the total budget for the year. The main areas of spend are:
 - ➤ £10.1m on a number of ongoing schools schemes which will provide additional school places and address condition issues through rewire, boiler, roof and kitchen ventilation works.
 - ➤ £1.0m on Disabled Facilities Grants which provide adaptations to properties to allow residents to remain in their own home.
 - ➤ £0.5m on the implementation of the social care Liquid Logic system and the continuation of the Telecare system.
 - ➤ £0.3m on a range of Corporate Landdlord schemes including DDA, public building repairs, asbestos and energy efficiency.
 - ➤ £4.1m of a budget of £9.2m for a range of integrated transport and maintenance works, along with major projects in conjunction with TfGM
 - ➤ £1.2m on the development of Altrincham town centre, in particular the redevelopment of the historic market quarter and deposit on premium for the new library.
 - ➤ £0.5m on a range of Parks & Greenspace improvement projects funded from a range of resources including S106, external grant and council resources.
 - ➤ £0.5m on a range of ICT related projects including a £0.3m contribution to the Greater Manchester Rural Broadband initiative, lead by Stockport Council on behalf of the Greater Manchester authorities.

4 Status of 2014/15 Projects

4.1 As part of the monitoring process a record of the "milestones" reached by each project is kept to show the progress of the scheme from inclusion in the Programme through to completion. The table below shows the value of the budget across the milestone categories.

Status on 2014/15 Projects	Quarter 3 Budget £m	Percentage of Budget
Already complete	16.5	38%
On site	20.8	49%
Programmed to start later in year	3.3	8%
Not yet programmed	2.3	5%
Total	42.9	100%

- 4.2 The first three categories give a good indication as to the level of confirmed expenditure to be incurred during the year. As can be seen £40.6m (95%) of the budget has now been committed. A more detailed analysis, by service area, is shown in the chart at Appendix 2.
- 4.3 The £2.3m of schemes classed as "Not yet programmed" relates to budgets where definite projects have not yet been agreed or budgets that have yet to have a start date. Included in this category are:
 - ➤ Community Capacity Grant £0.5m : to be used to cover issues flowing from the introduction of the Care Act.
 - ➤ Corporate Landlord Budgets £0.8m : Schemes covering a range works to council owned buildings are not yet programmed as priority has been given to work required at schools prior to commencement of the new school year.
 - ➤ ICT Projects £1.0m: The delivery of the Electronic Data Records Management & Web/Customer Strategy projects are linked to the CRM project which is due to complete in 2015/16.
- 4.4 Whilst the current 2014/15 budget is £42.9m the latest outturn projection is estimated at £35.8m. This projection takes into account the latest position on both physical and financial progression of schemes and as a result there are a number of schemes that whilst they are programmed and committed the level of expenditure in 2014/15 is expected to be £7.1m lower than budgeted and will now fall in 2015/16.
- 4.5 The major areas where the projected outturn differs to the Q3 budget include:
 - ➤ Schools: £2.9m Including Basic Need, school places and condition works
 - Adult Social Care: £0.5m Community Capacity Grant and Liquid Logic ICT system
 - Asset Management : £0.7m Including Corporate Landlord budgets and Altrincham Crematorium works
 - ➤ ICT Projects: £1.4 CRM Upgrade (£0.5m), Electronic Data Records System (£0.6m) and Web / Customer Strategy (£0.3m)
 - ➤ Highways: £1.2m including City Cycle Ambition works (£0.8m), Altrincham Interchange (£0.3m) and town centre parking (£0.1m)

4.6 The table provides a comparison of the Q3 budget and the projected outturn detailed across portfolio and service area. A more detailed explanation on the changes are included in Appendix 3.

Capital Investment Programme 2014/15	Q3 Budget 2014/15 £m	Budget Re- phasing £m	Outturn Projection 2014/15 £m
Portfolio Analysis :			
Adult Social Services & Community Wellbeing	4.6	(0.5)	4.1
Children's Services	18.7	(2.9)	15.8
Communities & Partnerships	0.4	-	0.4
Economic Growth & Planning	4.4	(0.7)	3.7
Environment & Operations	10.5	(1.6)	8.9
Transformation & Resources	4.3	(1.4)	2.9
Total	42.9	(7.1)	35.8
Service Analysis :			
Children, Families & Wellbeing	23.3	(3.4)	19.9
Economic Growth, Environment & Infrastructure	15.3	(2.3)	13.0
Transformation & Resources	4.3	(1.4)	2.9
Total	42.9	(7.1)	35.8

5 Recommendations

5.1 That the amendments to the 2014/15 Capital Investment Programme be approved. That the monitoring report be noted.

Other Options

The Executive could decide to use capital receipts to repay debt which would generate revenue savings on the Medium Term Financial Plan. However, the proposed application of the capital receipts are to schemes with mandatory requirements or schemes to protect the long-term viability of the Council's assets; enabling efficient and effective service delivery and avoiding potential increases in maintenance costs in future years, the benefits of which are greater than just using the receipts to repay debt.

Consultation

Consultation has taken place with budget holders, responsible officers and professional services to ascertain the best projection of capital expenditure to be incurred in 2014/15.

Reasons for Recommendation

The Authority is regularly assessed on the performance of its Capital Investment Programme and how delivery matches corporate policies and proposed spending plans. To reflect budgets in line with revised expectations will assist in evidencing that compliance with the above criteria is being met.

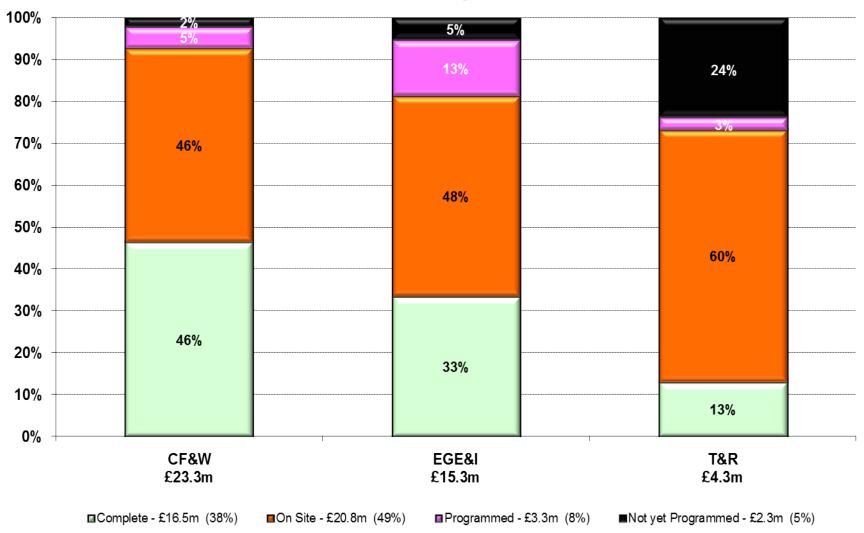
Finance Officer Clearance	(type in initials)GB
Legal Officer Clearance	(type in initials)JLF
Director of Finance	
To confirm that the Financ	ial and Legal Implications have been considered and the

Executive Member has cleared the report.

Appendix 1

Capital Investment Programme 2014/15 : Budget changes during Quarter 3		Budget 2014/15 £'000	Budget 2014/15 £'000
Budget reported at Quarter 2			42,407
Amendments during Quarter 3			
New & Increases to schemes	Financed by :		
Autism Innovation Fund	DoH grant	19	
Shrewsbury St Centre decant (Old Trafford Extra Care)	Revenue	179	
Highways & Public Transport schemes	S106	28	
Bridgewater Way Improvements	TfGM grant	195	
Highways improvements – A56/Davyhulme Rd East, Stretford.	GMCRP grant	50	
Ashton-on-Mersey Village – Public realm improvements	Friends Group contribution	22	
Golden Hill Park, Urmston	S106	23	
ICT provision for Members	Receipts	81	
CRM Upgrade	Receipts	48	645
Reductions to schemes	Financed by :		
CPO : 30 Railway Rd, Stretford	Now time barred	(84)	
Waterside Theatre – Bar & signage	Saving	(19)	(103)
Budget changes (between service areas)			
Shrewsbury St Centre decant (Old Trafford Extra Care)	Virement	105	
Nursery Places Allocation	Virement	(90)	
Public Building Repairs	Virement	(15)	
Budget at 31 December 2014			42,949

Capital Programme 2014/15 - Status of schemes by Service Area



Children, Families & Wellbeing

Capital Investment Programme 2014/15	Budget 2014/15 £m	Outturn 2014/15 £m	Q3 Expend 2014/15 £m	Proportion of budget
Quarter 3 Budget	23.3	19.9		
Schools				
Primary Schools	14.4	12.5	8.1	56.3%
Secondary Schools	0.6	0.6	0.3	50.0%
Special Schools	1.8	8.0	0.7	38.9%
Other Schemes	1.8	1.8	1.0	55.5%
Children's Service	0.1	0.1	-	-
Services for Adults	4.6	4.1	1.5	32.6%
Total	23.3	19.9	11.6	49.8%

Schools – The major schemes within this area include:

- Schools Basic Need Grant: 11 new projects with a budget of £24.2m are programmed to start in 2014/15 to address the increase in pupil numbers and are phased across the next 3 years. The major projects to be undertaken include:
 - Brentwood School £8.9m : Replacement of school on a new site at Cherry Manor Centre.
 - ➢ Bowdon CoE Primary School £6.2m : Replacement of a 2FE school with a 3FE school.
 - ➤ Oldfield Brow Primary School £4.3m : Increase school capacity from 1FE to 2FE with the provision of 8 new classrooms.

Commencement of these new projects along with the completion of schemes from 2013/14 means that there is a budget of £13.6m phased to 2014/15.

The projected outturn is now estimated at £11.3m, a reduction of £2.3m from the budget and reflects the continuing negotiations with contractors and consultation with schools to ensure disruption is kept to a minimum by re-phasing works in line school holidays. The budgets for these have be re-phased accordingly to 2015/16 and later years.

Capital Maintenance Grant: 12 schemes totalling £3.1m which cover a range of condition issues, including rewires, boilers, roofs and kitchen ventilation were programmed and completed during the summer holidays.

The projected outturn is now estimated at £2.5m, £0.6m lower than the budget and is as a result of continuing negotiations with contractors for the replacement of Brentwood School.

Services for Adults – The major schemes within this area include:

- **Disabled Facilities Grants : £1.9m**: The provision of grants support to older and disabled people to remain in their own homes, promoting independence and quality of life while avoiding reliance on expensive long term social care and health services.
- Replacement ICT System for Social Care: £0.8m To replace the Softbox Social Care ICT system with a Liquid Logic system. The scheme is currently being implemented and is expected to go-live in January 2015. Some elements

- of the system are not now expected to be fully operational prior to the year end and will be brought on-line in 2015/16, therefore £0.3m is now expected to be incurred in 2015/16 and the outturn budget reflects this.
- Telecare System: £0.4m Continuing the programme, started in 2013/14, for the provision of equipment to help monitor people at risk in their own homes, improving their safety and helping them to stay independent and healthy for longer.
- Old Trafford Extra Care Facility: £0.5m The development of an Extra Care Facility in Old Trafford was approved by the Executive on 24 March 2014. This budget of £465k is Trafford's contribution toward the cost of the scheme being undertaken by Trafford Housing Trust and financed by specific capital receipts.
- Personal Social Services Grant: £0.5m Grant to support the provision of services for vulnerable adults within the key areas of personalisation, reform and efficiency and support issues flowing from the introduction of The Care Act. There has been little commitment against this budget and as a result the estimated outturn has been reduced by £0.2m to reflect this and budget re-phased to 2015/16.

Economic Growth, Environment & Infrastructure

Capital Investment Programme 2014/15	Budget 2014/15 £m	Outturn 2014/15 £m	Q3 Expend 2014/15 £m	Proportion of budget
Quarter 3 Budget	15.3	13.0		
Corporate Landlord				
Mechanical & Electrical	0.4	0.2	-	-
Health & Safety (inc DDA)	0.3	0.3	0.1	33.3%
Public Building Repairs	1.5	1.2	0.2	13.3%
Long Term Accommodation	0.1	0.1	-	-
Regeneration & Strategic				
Planning	2.0	1.9	1.3	65.0%
Housing Services	0.3	0.2	-	-
Highways				
Traffic & Transport	4.3	3.2	1.5	34.9%
Highway Maintenance	4.5	4.4	2.5	51.0%
Bridges	0.3	0.3	0.1	33.3%
Bereavement Services	0.5	0.3	-	-
Sustainability & Greenspace	8.0	0.7	0.5	62.5%
Public Protection	0.3	0.2	_	-
Total	15.3	13.0	6.2	40.5%

The major schemes within this Service Area are:

• Corporate Landlord Works: £2.3m – Work to protect the Council's assets including mechanical & electrical, DDA and other improvements to buildings to ensure that Council services can be delivered in a safe and secure environment. 2014/15 priorities have now been finalised by the Corporate Landlord Group based on the Asset Management Plan condition priorities. The budget also

includes £0.5m for community asset transfer for which a number of potential transfers are currently being considered and £85k for a new corporate landlord IT system.

£1.5m of the budgets have now been allocated to a range of projects which are expected to complete in 2014/15. However the Community Asset Transfer new Corporate Landlord IT System budgets are not yet committed, these are accounted for in the outturn projection and shown as "Not yet programmed" in Paragraph 4.

- Town Centre Regeneration: £2.0m Work to bring town centres back to life and to encourage business opportunities. Includes Altrincham Historic Market Quarter improvements and initiatives such as "Bringing Town Centres Alive". The development of Altrincham and Stretford town centres are at the design & consultation stage and works will commence once external funding has been secured.
- Highways Related Schemes: £9.1m This area includes road safety and integrated transport schemes, programmed structural maintenance works, street lighting and major junction improvements works.

The outturn projection for this area is estimated at £7.9m as a number of schemes have not progressed as expected and as a result budget has been rephased to 2015/16. Included in this re-phasing are:

- ➤ City Cycle Ambition Grant: £0.8m Completion of the legal agreements between Trafford, Transport for Greater Manchester and the Bridgewater Canal Company have been delayed. As a result the works have not progressed as expected. TfGM have agreed that the grant can be now be claimed in 2015/16and the budgets for the work have been re-phased.
- ➤ Altrincham Interchange works : £0.3m Trafford is to contribute to works being undertaken by TfGM. It is now expected to claim these in 2015/16.
- ➤ Car Parking Pay & Display Equipment: £0.1m As a result of the need to assess the best approach and technology for updating pay & display equipment the project is now expected to complete in 2015/16.
- Sustainability & Greenspace: £0.8m Schemes for the improvement and provision of open spaces, parks and play areas including the upgrade of equipment and the improvement of paths and lighting. A range of schemes will be carried out throughout the year, with the expectation that all will be complete in year. The Environment & Operation Progress Update Report taken to Executive on 27 October 2014 approved additions, totalling £150k, to a number of Parks Infrastructure projects. These have been financed by accelerating the 2015/16 Parks Infrastructure capital budget.
- Bereavement Services £0.5m Negotiations for the purchase of additional burial land in Altrincham is still ongoing and is expected to complete this year with the associated infrastructure works expected to commence in 2015/16. Also a new scheme for the replacement of the 2 cremators has been added to the Capital Programme at a cost of £350k. Initially it was expected that the first would be replaced this year at a cost of £200k with the second in 2015/16. It is now expected that all the work will now be undertaken in 2015/16.

Transformation & Resources

The majority of the budget within this Service Area relates to ICT schemes as can be seen in the table. These schemes make up £4.1m of the budget and it is now estimated that outturn figures for the year will be £2.9m.

Capital Investment Programme 2014/15	Budget 2014/15 £m	Outturn 2014/15 £m	Q3 Expend 2014/15 £m	Proportion of budget
Quarter 3 Budget	4.3	2.9		
Performance & Improvement	0.2	0.2	-	-
Information Technology	4.1	2.7	0.5	12.5%
Total	4.3	2.9	0.5	11.9%

The major schemes and reasons for the estimated outturn for 2014/15 include:

- **CRM Replacement/ Upgrade**: £2.3m –. The scoping phase is now complete and the implementation is under review as a consequence of this. As a result of the expected 2014/15 outturn has been reduced by £0.5m and has been rephased to 2015/16
- Electronic Data Records Management (EDRMS): £0.6m Currently reviewing procurement options. An appraisal of these is due in February 2015, but there is no expectation of any financial progress this year. As a result the budget has been re-phased to 2015/16 as part of the outturn projection.
- **WEB/ Customer Strategy : £0.4m –** The strategy is aimed at managing the future needs of customers and will be implemented following completion of the CRM Replacement project. As a result the £0.3m of budget has been re-phased as part of the outturn projection.
- **GM Rural Broadband : £0.3m** The Greater Manchester Broadband Plan sets out how superfast and ultrafast broadband services will be delivered to both the residential and business markets, Greater Manchester's ambition is to become one of the world's top 20 digital cities by 2020. Broadband Delivery UK provides support of approx. £3.0m to Greater Manchester authorities with Stockport Council being the lead authority. The match funding of £2.5m is split equally across the 8 Greater Manchester authorities.
- **Members ICT Provision : £0.1m** The proposals include the provision of updated technology, including tablets, to Members. The appropriate devices have now been identified and Members been given a demonstration. It is expected that the equipment will be purchased before the end of the year, with configuration and roll-out in early 2015/16.